Republika e Kosovës
Republika Kosova
Republic of Kosovo

ZKA
ZYRA KOMBËTARE E AUDITIMIT
NACIONALNA KANCELARIJA REVIZIJE
NATIONAL AUDIT OFFICE

IZVEŠTAJ REVIZIJE O FINANSIJSKIM IZVEŠTAJIMA POSEBNE NAMENE ZA PROJEKAT RANOG DEČJEG OBRAZOVANJA I BRIGE O LJUDSKOM KAPITALU KOSOVA ZA PERIOD OD 18. SEPTEMBRA 2024. DO 31. DECEMBRA 2025. GODINE

Priština, jul 2026.

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1 Mišljenje Revizije

2 Obim i Metodologija Revizije

Dodatak I: Objašnjenje u vezi sa različitim vrstama mišljenja koje primenjuje NKR

Dodatak II: Potvrdno pismo

1 Mišljenje revizije

Ovaj izveštaj sažima glavna pitanja koja proizilaze iz revizije Godišnjih finansijskih izveštaja posebne namene za projekat „Obrazovanje u ranom detinjstvu i briga o ljudskom kapitalu na Kosovu“ za period od 18. septembra 2024. do 31. decembra 2025. godine, koji utvrđuje dato mišljenje generalnog revizora.
Ispitivanje finansijskih izveštaja za posebne namene za period revizije sprovedeno je u skladu sa Međunarodnim standardima vrhovnih revizorskih institucija (ISSAI). Naš pristup je obuhvatio testove i procedure koji su bili neophodni za dolazak do mišljenja o finansijskom izveštaju.

Nemamo otvorenih pitanja koje bismo izneli u vezi sa upravljačkim izveštavanjem, kontrolama i sprovođenjem preporuka.

1.1 Mišljenje revizije o godišnjim finansijskim izveštajima Projekta obrazovanja u ranom detinjstvu i brige o ljudskom kapitalu na Kosovu

Naša revizija godišnjih finansijskih izveštaja za posebne namene uzima u obzir usklađenost sa zahtevima izveštavanja iz sporazuma, kao i kvalitet i tačnost informacija prikazanih u finansijskim izveštajima.

Nemodifikovano mišljenje

Revidirali smo finansijske izveštaje za posebne namene projekta koji je finansirala Svetska banka za period od 18. septembra 2024. do 31. decembra 2025. godine, koji obuhvata sažetak izvora sredstava i nastalih troškova, izjavu o zahtevima za povlačenje sredstava i obelodanjivanja.

Po našem mišljenju, finansijski izveštaji za posebne namene koji se odnose na projekat Obrazovanja u ranom detinjstvu i brige o ljudskom kapitalu na Kosovu za period od 18. septembra 2024. do 31. decembra 2025. godine, prikazuju istinit i objektivan prikaz u svim materijalnim aspektima, u skladu sa zahtevima izveštavanja u sporazumu između strana, poštujući načela računovodstvene osnove gotovine.

Osnova za mišljenje

Revizija je provedena u skladu sa Međunarodnim standardima vrhovnih revizorskih institucija (ISSAI). Prema tim standardima, naše odgovornosti su opisane u nastavku u odeljku „Odgovornosti revizora za reviziju finansijskih izveštaja“. Verujemo da su revizorski dokazi koje smo pribavili dovoljni i odgovarajući da pruže osnovu za izražavanje revizorskog mišljenja.

Naglašavanje pitanja - Osnova za računovodstvo

1 Skrećemo vam pažnju na činjenicu da su finansijski izveštaji pripremljeni u skladu sa računovodstvenim okvirom za posebne namene, te se kao takvi ne mogu koristiti u druge svrhe.

Naše mišljenje nije modifikovano po ovom pitanju.

Odgovornost rukovodstva i lica ovlašćenih za upravljanje za finansijske izveštaje

Rukovodstvo je odgovorno za pripremu na istinit i objektivan način finansijskih izveštaja za posebne namene, u skladu sa sporazumom potpisanim između Republike Kosovo, koju zastupa ministar finansija, i Međunarodnog udruženja za razvoj. Ove informacije se sastoje od Izveštaj o primljenim sredstvima i njihovom korišćenju i Izveštaj o povlačenju sredstava.

Vršilac dužnosti ministra je odgovoran za obezbeđivanje nadzora nad procesom finansijskog izveštavanja Ministarstva obrazovanja, nauke, tehnologije i inovacija.

Odgovornost generalnog revizora za reviziju

Reviziju smo sproveli u skladu sa Zakonom o Nacionalnoj kancelariji revizije i INTOSAI Okvirom profesionalnih objava (IFPP). Ovaj zakon i ovi standardi zahtevaju da se pridržavamo etičkih zahteva i da planiramo i sprovodimo reviziju kako bismo stekli razumno uverenje da finansijski izveštaji ne sadrže materijalno značajne greške.

Revizija obuhvata sprovođenje postupaka radi pribavljanja revizorskih dokaza o iznosima i obelodanjivanjima u finansijskim izveštajima. Izabrani postupci zavise od procene revizora, uključujući procenu rizika od materijalno netačnog iskazivanja u finansijskim izveštajima, bilo da je u pitanju prevara ili greška. Revizija takođe uključuje procenu prikladnosti korišćenih računovodstvenih politika i razumnosti računovodstvenih procena koje je napravilo rukovodstvo, kao i procenu ukupne prezentacije finansijskih izveštaja.

Prilikom sprovođenja postupka procene rizika, mi uzimamo u obzir unutrašnje kontrole relevantne za sastavljanje finansijskih izveštaja od strane entiteta, ali ne u svrhu izražavanja mišljenja o njihovoj efikasnosti. Ipak, pismeno ćemo vas obavestiti o svim značajnim nedostacima u sistemu unutrašnje kontrole relevantno za reviziju finansijskih izveštaja koje identifikujemo tokom revizije.

2 Obim i metodologija revizije

Nacionalna kancelarija revizije (NKR), prema sporazumu/ugovoru sa Svetskom bankom, odgovorna je za sprovođenje finansijske revizije. Ova revizija obuhvata ispitivanje i procenu finansijskih izveštaja i drugih finansijskih podataka, kao što sledi:

· Da li finansijski izveštaji za posebne namene daju istinit i objektivan prikaz računa i finansijskih pitanja za period revizije;

· Da li su sva eksterna sredstva korišćena u skladu sa uslovima relevantnih sporazuma o finansiranju;

· Da li su finansijski podaci, sistemi i transakcije u skladu sa zakonima i propisima koji se primenjuju na sredstva koja je dodelila Svetska banka;

· Da li su finansijski izveštaji u skladu sa zahtevima posebnog sporazuma sa Svetskom bankom; i

· Adekvatnost funkcija unutrašnje kontrole.

Revizija se zasniva na proceni rizika. Analizirali smo aktivnost Projekta „Obrazovanje u ranom detinjstvu i briga o ljudskom kapitalu na Kosovu" koji trenutno funkcioniše u okviru Ministarstva obrazovanja, nauke i tehnologije (MONT), nivo oslanjanja na upravljačke kontrole kako bismo utvrdili nivo testova detalja, koji su neophodni za pružanje dokaza i podršku mišljenju GR-a. Postupci su obuhvatali pregled unutrašnjih kontrola, računovodstvenih sistema, povezanih supstantivnih testova, kao i povezanih aranžmana upravljanja u meri u kojoj smo smatrali da je to neophodno za efektivno obavljanje revizije.

Vlora Spanca, generalna revizorka

Shkelqim Xhema, direktor revizije

Fatlinda Podvorica, vođa tima

Granita Zenelaj, članica tima

Dodatak I: Objašnjenje različitih vrsta mišljenja koje primenjuje NKR

(izvod iz ISSAI 200)

Oblik mišljenja

147. Revizor treba da izrazi **nemodifikovano mišljenje** ako zaključi da su finansijski izveštaji, u svim materijalnim aspektima, pripremljeni u skladu sa primenjivim okvirom finansijskog izveštavanja.

Ako revizor, na osnovu pribavljenih revizorskih dokaza, zaključi da finansijski izveštaji u celini sadrže materijalne pogrešne iskaze ili ne uspe da pribavi dovoljne revizorske dokaze da zaključi da finansijski izveštaji u celini ne sadrže materijalne pogrešne iskaze, onda mora da modifikuje mišljenje u izveštaju revizora u skladu sa odeljkom „Određivanje vrste modifikacije revizorskog mišljenja“.

148. Ako finansijski izveštaji pripremljeni u skladu sa zahtevima okvira fer prezentacije ne daju objektivnu prezentaciju, revizor treba da razgovara o tome sa rukovodstvom i, u zavisnosti od zahteva primenljivog okvira finansijskog izveštavanja i načina na koji je pitanje rešeno, utvrditi da li je potrebno modifikovati revizorsko mišljenje.

Modifikacije mišljenja koje se naprave u izveštaju revizora

151. Revizor treba da modifikuje mišljenje u svom izveštaju ako, na osnovu pribavljenih revizorskih dokaza, zaključi da su finansijski izveštaji u celini materijalno pogrešno prikazani ili ako revizor nije bio u mogućnosti da pribavi dovoljne odgovarajuće revizorske dokaze da zaključi da finansijski izveštaji u celini ne sadrže materijalno pogrešne iskaze. Revizori mogu izdati tri vrste modifikovanih mišljenja: kvalifikovano mišljenje, negativno mišljenje i uzdržavanje od mišljenja.

Određivanje vrste modifikacije koju treba napraviti u revizorskom mišljenju

152. Odluka o tome koja vrsta modifikovanog mišljenja je odgovarajuća zavisi od:

- prirode pitanja koje je dovelo do modifikacije – to jest, da li finansijski izveštaji sadrže materijalne pogrešne iskaze ili, ako je bilo nemoguće pribaviti dovoljne odgovarajuće revizorske dokaze, mogu sadržati materijalne pogrešne iskaze; i

- rasuđivanje revizora o obimu efekata ili potencijalnih efekata koje to pitanje ima na finansijske izveštaje.

153. Revizor treba da pruži **kvalifikovano mišljenje ako** : (1) nakon što je pribavio dovoljne odgovarajuće revizorske dokaze, revizor zaključuje da su pogrešni iskazi, bilo pojedinačno ili zajedno, značajni, ali ne i sveprisutni u finansijskim izveštajima, ili (2) ako revizor nije bio u mogućnosti da pribavi dovoljne odgovarajuće revizorske dokaze na kojima bi zasnovao mišljenje, ali zaključuje da su efekti bilo kojih neotkrivenih pogrešnih iskaza na finansijske izveštaje mogli biti značajni, ali ne i sveprisutni.

154. Revizor treba da izrazi **negativno mišljenje ako**, nakon pribavljanja dovoljnih i odgovarajućih revizorskih dokaza, zaključi da su pogrešni iskazi, pojedinačno ili zajedno, materijalni i sveprisutni u finansijskim izveštajima.

155. Revizor treba da se **uzdrži od izražavanja mišljenja** ako, nakon što nije mogao da pribavi dovoljne odgovarajuće revizorske dokaze na osnovu kojih bi zasnovao mišljenje, zaključi da su efekti bilo koje neotkrivene pogrešne izjave na finansijske izveštaje mogli biti i značajni i sveprisutni. Ako, nakon prihvatanja angažmana, revizor postane svestan da je rukovodstvo nametnulo ograničenje obima revizije za koje revizor smatra da može dovesti do potrebe da izrazi kvalifikovano mišljenje ili uzdržanje od mišljenja o finansijskim izveštajima, revizor treba da zahteva od rukovodstva da ukloni to ograničenje.

156. Ako revizor izrazi modifikovano mišljenje, treba da modifikuje i naslov kako bi odgovarao vrsti izraženog mišljenja. ISSAI 1705 pruža dodatne smernice o specifičnom jeziku koji se koristi prilikom izražavanja mišljenja i opisivanja odgovornosti revizora. Takođe uključuje ilustrativne primere izveštaja.

Pasusi o isticanju pitanja i pasusi o drugim pitanjima u izveštaju revizora

157. Ako revizor smatra da je potrebno da skrene pažnju korisnika na pitanje predstavljeno ili obelodanjeno u finansijskim izveštajima koje je i važno i fundamentalno za njihovo razumevanje finansijskih izveštaja, ali postoje dovoljni odgovarajući dokazi da to pitanje ne sadrži materijalno pogrešan iskaz u finansijskim izveštajima, revizor treba da uključi pasus o isticanju pitanja u svoj izveštaj. Pasusi o isticanju pitanja treba da se odnose samo na informacije predstavljene ili obelodanjene u finansijskim izveštajima.

158. Pasus sa isticanjem pitanja treba da:

- da se uključi odmah nakon mišljenja;
- imati naslov „isticanje pitanja“ ili neki drugi odgovarajući naslov;
- da sadrži jasnu referencu na pitanje koje se ističe i da naznači gde se u finansijskim izveštajima mogu naći relevantna obelodanjivanja koja u potpunosti opisuju to pitanje; i
- da ukazuje da revizorsko mišljenje nije modifikovano u vezi sa isticanjem pitanja.

159. Ako revizor smatra da je potrebno da saopšti pitanje koje nije predstavljeno niti obelodanjeno u finansijskim izveštajima, a koje je, po revizorovom mišljenju, relevantno za razumevanje revizije, odgovornosti revizora ili revizorskog izveštaja od strane korisnika, i ukoliko to nije zabranjeno zakonom ili propisom, revizor je dužan da uključi Pasus o ostalim pitanjima u revizorski izveštaj. Ovaj pasus treba da se pojavi odmah nakon mišljenja i nakon bilo kog pasusa o isticanju pitanja.

Dodatak II: Potvrdno pismo

REPUBLIKA E KOSOVËS-REPUBLIKA KOSOVA-REPUBLIC OF KOSOVO
ZYRA KOMBËTARE E AUDITIMIT
NACIONALNA KANCELARIJA REVIZIJE / NATIONAL AUDIT OFFICE

DATE PRANUAR/DOREZUAR: 17-07-2026
DATUM PRIMLJEN/DOSTAVLJEN:
DATE RECEIVED/SUBMITTED:

Njësia Org. Org. Jedin. Org. Unit	Shif.klasif. Klasif. Kod Class. Code	Nr. Prot. Br. Prot. Prot. No.	Nr.i faqeve Br. Stranica No. Pages
03	47	1337	1

REPUBLIKA E KOSOVËS-REPUBLIKA KOSOVA-REPUBLIC OF KOSOVO
QEVERIA - VLADA - GOVERNMENT
MINISTRIA E ARSIMIT DHE SHKENCËS-MINISTARSTVO OBRAZOVANJA I NAUKE-MINISTRY OF EDUCATION AND SCIENCE

DALJE

Njësia org. 01 Data/Datum/Date 14.07.26
Nr. Prot./Br./No. 3463 Nr. i faq./Br.str./No.pg. 1
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Republika e Kosovës
Republika Kosova-Republic of Kosovo
Qeveria - Vlada – Government

Ministria e Arsimit dhe Shkencës

Ministarstvo Obrazovanja i Nauke / Ministry of Education and Science

LETËR KONFIRMIMI

Për pajtueshmërinë me Draft-Raportin e Zyrës Kombëtare të Auditimit për vitin 2025

Për: Zyrën e Kombëtare të Auditimit

Të nderuar,

Përmes kësaj letre konfirmoj se:

- kam pranuar **Draft-Raportin e Zyrës Kombëtare të Auditimit** për auditimin e Pasqyrave Financiare të projektit **"Edukimi në Fëmijërinë e Hershme dhe Kujdesi për Kapitalin Njerëzor në Kosovë"**, të **Ministrisë së Arsimit dhe Shkencës**, për vitin 2025 (në tekstin e mëtejmë: **"Draft-Raporti"**); dhe
- pajtohem me përmbajtjen e **Draft-Raportit.**

z. Hajrulla Çeku
Ministër në detyrë i Ministrisë së Arsimit dhe Shkencës

Prishtinë, 15.07.2026

Early Childhood Education and Care for Kosovo's Human Capital Project

(IDA Credit No. 75500-XK and ELP Grant No. TF0C3867-XK)

Project Financial Statements

For the period from September 18, 2024 (Inception Date) to December 31, 2025

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Early Childhood Education and Care for Kosovo's Human Capital Project
(IDA Credit No. 75500-XK and ELP Grant No. TF0C3867-XK)

Statement of Sources and Uses of Funds
For the period from September 18, 2024, up to December 31, 2025
(in EUR unless otherwise stated)

	Notes	Year ended on December 31, 2025	Cumulative from September 18, 2024 (inception date) to December 31, 2025
Sources of funds			
ELP Grant TF0C3867-XK		-	-
Temporary advance received by GOK	4	40,806	40,806
Total Sources		**40,806**	**40,806**
Uses of funds:			
Voucher Payments for part 3.3 of the Project	5	(23,440)	(23,440)
Consulting services	6	(16,728)	(16,728)
Incremental operating costs	7	(638)	(638)
Total uses		**(40,806)**	**(40,806)**

The Statement of Sources and Uses of Funds is to be read in conjunction with the notes set out on pages 3 to 9 and forming an integral part of the financial statements.

The financial statements of the "Early Childhood Education and Care for Kosovo's Human Capital Project-ELP Grant" were authorised for issue by the management of the Project on June 24, 2026, and signed on its behalf by:

Fadile DYLA
General Secretary

Ileana Hoxha
Director of the Budget and Finance Department

1

Early Childhood Education and Care for Kosovo's Human Capital Project
(IDA Credit No. 75500-XK and ELP Grant No. TF0C3867-XK)

Statement of expenditures (Withdrawal schedule)
For the period from September 18, 2024, up to December 31, 2025
(in EUR unless otherwise stated)

ELP Grant TF0C3867-XK

Withdrawal Application	Type of application	Appl. Pym. Amt	Disbursed in Euro	Goods	Works	Training	Consulting services	Incremental operating costs	Voucher payments	SOE	Deducted	Date received	Value Date
Total Reimbursement 2025		-	-	-	-	-	-	-	-	-	-		

No withdrawal application/reimbursement was recorded under the ELP Grant during the year ended December 31, 2025. Eligible expenditures were paid from Government funds and are presented as temporary advances received by the Government of Kosovo until reimbursement from the Grant proceeds

Fadile DYLA
General Secretary

Ileana Hoxha
Director of the Budget and Finance Department

2

Notes to the Project Financial Statements
For the period from September 18, 2024, up to December 31, 2025
(in EUR unless otherwise stated)

1) General

The Financing Agreement for the **Early Childhood Education and Care for Kosovo's Human Capital Project** – (the 'Project'), was signed between the International Development Association ("Association") and the Republic of Kosovo "Recipient") on June 28, 2024. The agreement was ratified by Kosovo parliament was ratified by the Parliament of Kosovo on February 13, 2026, and declared effective on May 5, 2026. The total financing amount will not exceed EUR 14.6 million. The financing closing date is June 30, 2029.

The Project part 3.3. is financed by the Early Learning Partnership Multi-Donor Trust Fund Grant Agreement (ELP Grant No. TF0C3867-XK) amounting USD 2,000,000. The grant agreement was signed on June 28, 2024, and became effective on September 18, 2024, and its closing date is set on is June 30, 2027.

The Project is carried out through the Ministry of Education, Science, Technology and Innovation (MESTI), with technical assistance from the Ministry of Health for Part 2 and the Ministry of Finance, Labour and Transfers for Part 3.3, as applicable.

Since the financing agreement become effective in 2026, no expenditures or financing transactions related to the Credit were incurred during the period from September 18, 2024 (Inception Date) to December 31, 2025. Accordingly, these financial statements present exclusively the activities, expenditures and financing related to the Early Learning Partnership Multi-Donor Trust Fund Grant No. TF0C3867-XK.

Project Objectives and Description. The objective of the Project is to improve the quality of and equitable access to Early Childhood Education and Care (ECEC) services in the Republic of Kosovo.

The Project consists of the following parts:

Part 1: Improving the quality of ECEC Services

1.1 ECEC regulatory updates and development of new ECEC quality and monitoring frameworks

a) conducting of a review of the existing ECEC regulatory framework;

b) developing a National ECEC Quality Framework;

c) developing the national ECEC assessment and observation framework and conducting classroom observations and assessments of child outcomes;

d) adapting or developing the child assessment tool that would be aligned with and adapted to national goals; and

e) improving regulations defining the quality of ECEC learning environments, their pedagogical role, and preparing the guidelines and blueprints for ECEC infrastructure expansions/adaptation, as well as development of the equipment standards and requirements for teaching and learning materials in ECEC centers.

1.2 Capacity building of ECEC professionals.

a) developing the national ECEC teacher continuous professional development framework based on the existing legal framework and the ECE Curriculum;

b) designing training programs for pre-service and in-service ECEC workers;

c) training, retraining, requalification, and capacity building of ECE teachers, childcare workers, municipal managers and other decision-makers;

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1) General

d) capacity-building activities, including study visits, information exchanges, and seminars and learning events;

e) Strengthening the teacher training and development capabilities of the MESTI through identifying one existing ECEC facility and equipping it with the necessary tools to integrate training center capabilities, as well as expanding this center with a function of the recycling center for ECEC learning materials, and;

f) strengthening MESTI's financial planning capacity.

1.3 Development and implementation of cross-sectorial ECEC module for the Education Management Information System (EMIS) and improvement of the core EMIS system

a) assessing the physical and institutional requirements of transitioning from the current data management system to an EMIS;

b) purchasing of software and hardware needed to transition to an EMIS that covers all levels of education and ECEC;

c) developing, piloting, and rolling out of an EMIS that adequately responds to the data needs across the education sector; and

d) training, communication, and capacity building on the EMIS for users at all levels of the education sector and relevant agencies involved in ECEC.

Part 2: Fostering Multi-sectoral Integration in ECEC Service Delivery

2.1 Early stimulation and promoting healthy nutrition

a) provision of training on stimulation for the first 1,000 days of life to healthcare providers in MFMCs, using training packages developed under Part 1.2.; and

b) (i) development and implementation of a comprehensive communications strategy and campaign materials with approaches to target young mothers; and (ii) training of healthcare and education providers on the promotion of breastfeeding and healthy nutrition as part of parent interactions in their settings.

2.2 Child monitoring and early childhood intervention program

a) development and institutionalization of an Early Childhood Intervention (ECI) Program and standardization of procedures for early identification and timely referral and data reporting and monitoring;

b) piloting of the ECI Program in Pristina city and up to two rural/vulnerable selected municipalities followed by the national rollout of the ECI Program;

c) infrastructure investments in MFMCs across the country and procurement of basic medical supplies to allow for implementation of the ECI Program; and

d) training of providers and advocacy for national adoption of the ECI Program.

Early Childhood Education and Care for Kosovo's Human Capital Project
(IDA Credit No. 75500-XK and ELP Grant No. TF0C3867-XK)

Notes to the Project Financial Statements
For the period from September 18, 2024, up to December 31, 2025
(in EUR unless otherwise stated)

1) General

Part 3. Increasing Equitable access to ECEC services

3.1 Green and universal repurposing, building, and renovating ECEC facilities

a) construction of up to eighteen new ECEC Centers in selected municipalities;

b) rehabilitation and/or repurposing/upgrading of existing ECEC spaces and other public spaces for ECEC use, and refurbishments of kitchens to implement new nutrition guidelines; and

c) development and establishment of one new or renovated ECEC Center to include the training center for teacher preparation and a recycling center of supplies for ECEC Centers.

3.2 Equipping of ECEC Centers with new furniture and learning materials

Provision of equipment, supplies, and learning materials to accommodate different teaching methodologies and play-based curricula in ECEC Centers.

3.3 Support for the participation of Vulnerable Children in the Voucher Program

Design and implementation of the Voucher Program

Part 4. Project Management, Monitoring and Evaluation. Technical assistance and operational support to the Project Implementation Unit (PIU) for project management, monitoring and evaluation and, including *inter alia*, for:

a) design and implementation of an impact evaluation study relying on the observations and assessment supported under Part 1.1 of the Project;
b) verification of PBC targets; and
c) carrying out outreach and communication activities to raise awareness to families on the ECEC benefits.

Financing Agreement No. 75500-XK
The following table specifies the categories of Eligible Expenditures that may be financed out of the proceeds of the Financing ("Category"), the allocations of the amounts of the financing to each Category, and the percentage of expenditures to be financed for Eligible Expenditures in each Category, as per Financing Agreement:

Category	Amount of the Credit Allocated (Euro)	Percentage of expenditures to be Financed (inclusive of taxes)
(1) Goods, works, non-consulting services and consulting services, Training and Operating Costs for the Project (except for Part 3.3)	18,600,000	100%
Total amount	**18,600,000**	

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Early Childhood Education and Care for Kosovo's Human Capital Project
(IDA Credit No. 75500-XK and ELP Grant No. TF0C3867-XK)

Notes to the Project Financial Statements
For the period from September 18, 2024, up to December 31, 2025
(in EUR unless otherwise stated)

1) General

Grant Agreement TF0C3867-XK

The following table specifics the categories of Eligible Expenditures that may be financed out of the proceeds of the Financing ("Category"), the allocations of the amounts of the financing to each Category, and the percentage of expenditures to be financed for Eligible Expenditures in each Category, as per Grant Agreement:

Category	Amount of the Financing Allocated (USD)	Percentage of expenditures to be Financed (inclusive of taxes, except VAT)
(1) Goods, consulting services, Training, Operating Costs and Voucher Payments for Part 3.3 of the Project	2,000.000	100% of the amount up to the withdrawal ceiling and subject to the conditions set forth in the table in Schedule 3 to the Agreement
Total amount	**2,000,000**	

Pursuant to the Grant Agreement, eligible expenditures incurred under Category (1) are financed from the Grant proceeds, subject to achievement of the Performance-Based Conditions (PBCs) and withdrawal ceilings specified in Schedule 3 of the Grant Agreement.

2) Basis of preparation

The financial statements of the Project for the period from September 18, 2024 (Inception Date) to December 31, 2025 have been prepared for the purpose of complying with the Project objectives, the World Bank guidelines, and the terms and conditions of the Early Learning Partnership Multi-Donor Trust Fund Grant Agreement No. TF0C3867-XK.

The financial statements comprise the Statement of Sources and Uses of Funds, the Statement of Expenditures used as the basis for withdrawal applications, a summary of significant accounting policies and other explanatory notes.

The financial statements have been prepared in accordance with the cash basis of accounting. On this basis, income is recognised when received rather than when earned and expenditures are recognised when paid rather than when incurred.

The special purpose financial statements are presented in Euro (EUR), unless otherwise stated. The Grant allocation in the signed agreement is expressed in United States Dollars (USD).

3) Summary of significant accounting policies

A summary of significant accounting policies underlying the preparation of the Project's financial statements is presented below.

3.1 Recognition of income and expenses

Income is recognised when received rather than when earned, and expenses are recognised when paid rather than when incurred.

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3) Summary of significant accounting policies

3.2 Taxation

The Project is not exempt from income tax, Value Added Tax (VAT), customs duties and other applicable taxes unless otherwise provided under the applicable legislation or financing agreements. Local employees and consultants are liable for personal income tax and pension contributions in accordance with Kosovo legislation.

4) Temporary advances received by Government of Kosovo

The temporary advances received by the Government of Kosovo are detailed as follows:

	Year ended on December 31,2025
Government Funds as the beginning of the year	-
Project eligible expenditure paid from government funds	40,806
Reimbursements from ELP Grant	-
Movement during the period	40,806
Government Funds at end of the period	**40,806**

Although project expenditures were incurred in 2025, no withdrawals were made from the grant account. In addition to documenting project expenditures, withdrawals require confirmation that the Performance-Based Conditions (PBCs) outlined in Schedule 3 of the Grant Agreement have been met. While there is evidence that PBC 1 has been achieved, qualifying expenditures in 2025 remained below initial estimates, largely because most preparatory activities were financed through the Bank-executed trust fund.

5) Voucher payments under Part 3.3 of the Project

Expenditures for Voucher payments under Part 3.3 of the Project are detailed as follows:

	Year ended on December 31, 2025
Payments to participating preschool institutions under the ELP Voucher Program	21,370
Transportation support for beneficiary families	2,070
Total	**23,440**

The expenditure under Voucher Payments represents payments made to participating preschool institutions for the attendance of eligible children. Besides, transportation support was provided to beneficiary families in accordance with the program eligibility criteria. The pilot phase was launched on December, 2024.

Notes to the Project Financial Statements
For the period from September 18, 2024, up to December 31, 2025
(in EUR unless otherwise stated)

6) Consulting services

Expenditures for consulting services are detailed as follows:

	Year ended on December 31, 2025
PIU Salaries	14,995
Kosovo Pension Savings Trust - Employee	638
Personal income tax – PIU staff	1,096
Total	**16,728**

7) Incremental operating costs

Expenditures for incremental operating costs are detailed as follows:

	Year ended on December 31, 2025
Kosovo Pension Savings Trust - Employer	638
Total	**638**

Early Childhood Education and Care for Kosovo's Human Capital Project
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Notes to the Project Financial Statements
For the period from September 18, 2024, up to December 31, 2025
(in EUR unless otherwise stated)

8) Expenditures by parts:

The expenditures by Project Components are detailed as follows:

Project Components/Activities	Voucher Payments under Part 3.3 of project	Consulting Services	Incremental operating costs	Training	Total 31.12.2025
Part 1: Improving the quality of ECEC services					
1.1 ECEC regulatory updates and development of new ECEC quality and monitoring frameworks	-	-	-	-	-
1.2 Capacity building of ECEC professionals	-	-	-	-	-
1.3 Development and implementation of ECEC module for EMIS and improvement of core EMIS system	-	-	-	-	-
Part 2: Fostering multi-sectorial integration in ECEC service delivery					
2.1 Early stimulation and promoting healthy nutrition	-	-	-	-	-
2.2 Child monitoring and early childhood intervention program	-	-	-	-	-
Part 3: Increasing equitable access to ECEC services					
3.1 Green and universal repurposing, building, and renovating ECEC facilities	-	-	-	-	-
3.2 Equipping ECEC Centers with new furniture and learning materials	-	-	-	-	-
3.3 Support for the participation of Vulnerable Children in the Voucher Program	23,440	16,728	638	-	40,806
Part 4: Project management and monitoring and evaluation					
Total	**23,440**	**16,728**	**638**	-	**40,806**

9) Undisbursed Financing Proceeds

As of December 31, 2025, no withdrawals had been made under ELP Grant No. TF0C3867-XK (USD 2,000,000) or IDA Credit No. 75500-XK (EUR 18,600,000). Consequently, all eligible expenditures incurred during the reporting period were financed from Government funds pending reimbursement from the Grant proceeds.

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Early Childhood Education and Care for Kosovo's Human Capital Project

(IDA Credit No. 75500-XK and ELP Grant No. TF0C3867-XK)

Statement of Cumulative Expenditures Withdrawal Schedule

(Supplementary schedule
to the Annual Financial Statements)

Project Financial Statements

For the period from September 18, 2024 (Inception Date) to
December 31, 2025

Early Childhood Education and Care for Kosovo's Human Capital Project
(IDA Credit No. 75500-XK and ELP Grant No. TF0C3867-XK)

Statement of Cumulative Expenditures Withdrawal Schedule
For the period from September 18, 2024, up to December 31, 2025
(in EUR unless otherwise stated)

ELP Grant TF0C3867-XK

Withdrawal Application	Type of application	Appl. Pym. Amt	Disbursed in Euro	Goods	Works	Training	Consulting services	Incremental operating costs	Voucher payments	SOE	Deducted	Date received	Value Date
Total Reimbursement 2025		-	-	-	-	-	-	-	-	-	-		

No withdrawals or disbursements were made from the Grant Account during the reporting period.

Fadile DYLA
General Secretary

Ileana HOXHA
Director of the Budget and Finance Department

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